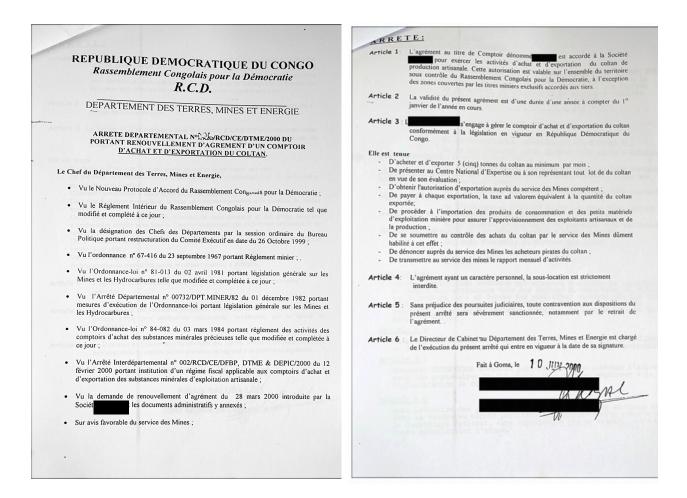
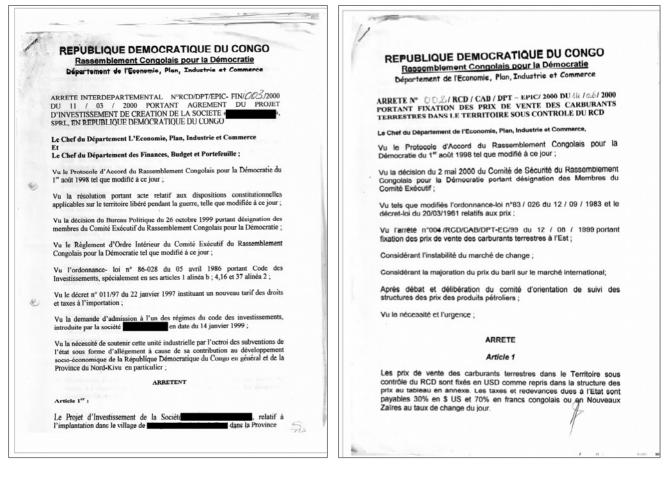
Appendix A. Sample RCD Export Agreement

Issued by the RCD (*Rassemblement Congolais pour la Démocratie*) for a business partner, authorizing the purchase and exportation of coltan. Labeled as "Arrêté Départemental" from the RCD Department of Land, Mines, and Energy. Some contracts are issued by the RCD Department of Economics, Planning, and Commerce.



Appendix B. Export v Domestic Markets Samples

Illustrates a common "Arrêté" form and standard mechanism of RCD decision-making. This form is distinct form other memos, orders, and correspondences issued by the RCD. I searched RCD files for this form and divide it into two subsamples: contracts (also, Appendix A) and non-contracts. *All* contracts between RCD and business partners use this "arrêté" form, but not all "arrêté" promulgated by the RCD are contracts. This provides a control group for comparison to test levels of legality built into contracts versus other orders issued through a standard form and mechanism.



Export markets

Business agreement authorizing exploitation and exportation of timber.

Domestic markets Here, designating prices of petrol in RCDcontrolled territory.

Legality Index Coding Rules

The purpose of this index is to evaluate the levels of legality that rebels built into their regulations including, but not limited to contracts with business partners. Each regulation is evaluated according to the level of legality that it represents. Attributes that increase the official, state-like, or legal image of the armed group are provided positive points. Points are deducted for attributes that cast the regulation or group as an explicit rebel organization. Points assigned according to the following criteria:

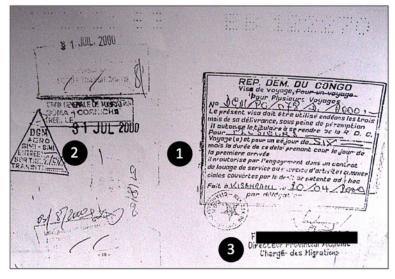
Indicator	Point value	Remarks
Reference to the state as a contracting / promulgating entity	1 or 0.5 or 0	Armed groups often self-describe as "The State" The lower, 0.5 point value is assigned when "the(if "state" reference is to the armed group not an official administration or code. If official state agency is contracting party, the higher full point value is assigned (1).
Reference to the RCD or armed group as a contracting/ promulgating entity	-1 or 0	Present / absent
Adjudication clause cited	1 or 0	Present / absent
Mining convention or official investment code cited	1 or 0	Present / absent
Cite official state taxes	1 or 0	Present / absent
Number of state agencies	1 point per	
directly cited	agency cited	
Reference to "provincial authorities"	1 or 0	Present / absent
Reference to EAD (provincial bureaucracy)	1 or 0	Present / absent
Official form (state agency form / letterhead) used to promulgate or support delivery of the regulation	1 or 0	Present / absent
Citation of official state law or legal code	1 point per law cited	
Citation of rebel order, rule, or code to justfy the promulgated regulation or contract	-1 per rebel rule cited	
Overt reference of rebels' military wing	-1 or 0	Present / absent
Expemptions provided to state taxation or law	-1 per exemption listed	
Reference to the Lusaka accord as supporting the regulation's authority	1 or 0	Present / absent

Appendix C. Bureaucratic Forms, under Rebel-Controlled State Agencies

The following figures provide examples of the official forms issued by state administrations to RCD business partners in cross-border trade. These forms are used to establish estimates of the percentage of rebel trafficking partners that engage with state agencies, and the frequency of these interactions, in order to determine how systematically state administrations were used to provide legal validations in Congo's conflict economies. The forms in this appendix are not comprehensive but provide an orientation to the type of the data, and the quality and rareness of this data, used to assess the argument. Example forms are given from the major state agencies discussed in the article. They illustrate how the administrations obscured rebel involvement.

State agency: *Direction Générale de Migration (Director General of Migration, DGM)* **Agency duties;** Monitoring /authorizing cross-border movements, foreign nationals in Congo **Example form:** Visa stamp (here, issued in passport of diamond buyer from Antwerp)



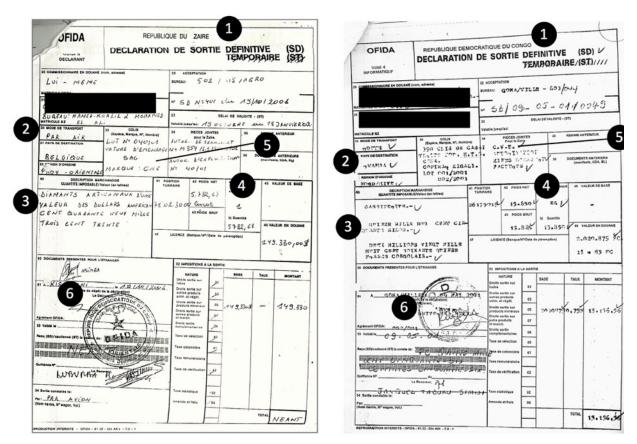


Notes:

1. Visa, issued by DGM bureau in Kisangani (same format as issued in Kinshasa)

2. Entry stamp date and entry stamp, given by DGM

3. Signature of DGM agent, signed "Assistant Provincial Director of Migration" **State agency:** *Office des Douanes et Accises* (Office of Customs and Excise Taxes, OFIDA) **Agency duties :** Customs declarations on import-export transactions **Example form:** Declaration of Definitive Exit (authorizing exportation)



A. Diamonds, Kisangani to Belgium

B. Cassiterite, Goma to Rwanda

Notes

Two forms are depicted to demonstrate that these are state bureaus that hold standard practices an forms across vast territory. On the left, export form authorizes diamond exports from Kisangani (Orientale Province) to Belgium, via air. On the right, export form authorizes cassiterite (tin) exports from Goma (RCD headquarters, North Kivu Province) to Rwanda, via road. These forms are two of hundreds recovered in RCD files, which demonstrate the administrative regularity.

- 1. Official form template- (A: still lists "Republic of Zaire"; B: updated format: DRC)
- 2. Export destination: (A: Belgium "by air", B: Rwanda, by road)
- 3. Export good and value: (A: "Artisanal diamonds of the value one hundred forty-nine thousand three hundred thirty American dollars" \$149,330; B: Cassiterite for 11,030,875 fc (valued at \$129,775, with exchange rate 85fc: \$1 in April 2001)
- 4. Wight (A: 5,782 carats of diamonds; B: 15,650 kg of tin)
- 5. Reference to "CNE" (Centre Nationale d'Expertise) agency that verified the products
- 6. Agency stamp and bureau location (A: Kisangani, Orientale Province; B: Goma North Kivu)

State agency: (Office of State owned Revenue, DGRAD) and the National Bank of Congo (Banque Nationale du Congo)

Agency duties : Tax collection agency

Example form: "Note de Perception": Series A (receipt, here for coltan exploitation permit under the RCD)

1002.80 No ce on MINISTERE DES FINANCES 1 DGRAD MINISTERE OU SERVICE MINES -DATE: 31 7/01 TERRITOIRE OUNTELE: NOTE DE PERCEPTION 24177 Nº I. A REMPLIR PAR LE SERVICE TAXATEUR: 3 d'explaitation COMPANY de pièces Alim 1 IO AL COLDERF ATNER SONA -Mont ant à paver (D) ux textes en in 1. Cul 10.000 mille Nom et Sign 3.4.10 Prodonte 3. A REMPLIR PAR LE COMPTABL Signadola da be ACCONS1

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Notes:

Forms provide receipts for a \$10,000 licensing fee for a permit to exploit coltan in RCD holdings

- 1. Reference to national authority of the state: "Democratic Republic of the Congo- Ministry of Finance DGRAD"
- 2. Official DGRAD agency stamp
- 3. Designates "Exploitation Permit"
- 4. Stamp of Congolese bank- "Banque Nationale du Congo"
- 5. States deposit is made to the "Public Treasury" account (controlled by the RCD, but this fact is omitted from the official forms)

State agency: *Centre National d'Expertise* (National Expertise Center, CNE) **Agency duties :** Mineral validation agency (authorizing exportation for minerals such as diamonds and tins)

Example form: "Borderau d'Expedition des Diamants" (authorizes the transmission of diamonds between posts within the diamond verification bureau, before authorizing for exportation)

Notes: 1. Reference to national bureaucracy-CENTRE NATIONAL D'EXPERTISE CNE and diamond C.N.E. ANTENNE REGIONALE emblem 2. Export of 8,749.15 BORDEREAU D'EXPEDITION DES DIAMANTS No 2855 carats of diamonds 3. Official stamp of Je soussignéChef d'Antenne the CNE agency, with branch location Département Technique du C.N.E. à Kinshasa le colis scellé et cachété portant ("atenne de Kisangani)" nº 039 May 12/10/ 2001 effectués par le Comptoir ... Mana. Ce colis de diamants est destiné à potre Direction Générale pour l'évaluation définitive. Ci-joint, le détail de classement et de prix d'achat fixé par le Comptoir. Fait à HEF DANTENNE DU C.N. ORNTENNE REPRESENTANT D DE KISANGANI QUE DEM