### **ONLINE APPENDIX**

# The Downstream Effects of Certiorari: Agenda-setting, Amicus Briefs, & Opinion Writing on the U.S. Supreme Court<sup>†</sup>

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### Appendix 1. Strategic or Sincere Voting on Granting Cert and on the Merits Disposition

We know that the justices maintain great latitude when voting to grant review (Ulmer 1972). Previous research has found that depending on the circumstances of the case the justices may act strategically to maximize their preferred outcome on the merit (e.g. Caldeira, Wright, and Zorn 1999), unless they find themselves in a position where their understanding of proper judicial behavior prevents them from making a sophisticated policy decision (e.g. Provine 1980). In Table 1, we provide a cross-tabulation of each justice's vote on cert and on the merits for all the cases in our data.

The proportions in Table 1 demonstrate that justices are more likely to cast a vote on cert that is consistent with their preferences on the merit — 59% of the votes are sincere following the pattern of Deny–Affirm or Grant–Reverse. However, in the remaining 41% of the votes, justices voted on cert strategically. This is consistent with the findings of previous studies (e.g Perry 1994), where there are a number of instances where justices vote to grant cert when they intend to affirm the lower court decision and vice versa.

| Disposition on the Merit |             |             |              |  |
|--------------------------|-------------|-------------|--------------|--|
| Cert Vote                | Affirm      | Reverse     | Totals       |  |
| Deny                     | 1,128 (15%) | 939 (13%)   | 2,067 (28%)  |  |
| Grant                    | 2,215 (30%) | 3,158 (42%) | 5,373 (72%)  |  |
| Totals                   | 3,343 (45%) | 4,097 (55%) | 7,440 (100%) |  |

Table 1. Cross-tabulation of Cert Vote and on the Merits Disposition

### Appendix 2. Reasons for Granting Certiorari: Conflict/Confusion or Important Questions

The dominant standard for granting certiorari is conflict or confusion among lower courts. In these cases, the Court serves an indispensable role in maintaining uniformity in federal law. However, according to several accounts of the Court's role from scholars and the justices themselves, this story is incomplete (e.g. Narechania 2022; Perry 1994). In addition to conflict, a significant number of cases are granted review based on what the Court considers to be an important question. This

<sup>&</sup>lt;sup>†</sup>The authors' names are listed alphabetically. The replication materials are available at the Journal's Dataverse archive.

includes overturning precedent, addressing new circumstances, and correcting errors (Narechania 2022, 926).

| Reason for Granting Cert                            |               |               |            |               |  |  |
|---|---------------|---------------|------------|---------------|--|--|
| Cert Vote Other Conflict/Confusion Important Totals |               |               |            |               |  |  |
| Deny  | 1,197 (17.6%) | 679 (10%)     | 183 (2.7%) | 2,059 (30.3%) |  |  |
| Grant   | 2,344 (34.4%) | 2,084 (30.6%) | 317 (4.7%) | 4,745 (69.7%) |  |  |
| Totals  | 3,541 (52%)   | 2,763 (40.6%) | 500 (7.4%) | 6,742 (100%)  |  |  |

Table 2. Crosstabulation of Cert Vote and Reason for Cert

This distinction in the reasoning for granting cert has the potential to shed further light on the extent to which justices are bound by legal principles and when they are freed to act strategically. In Table 2, we provide the proportion of cases based on the justice's vote, and the reason the Court gave for granting cert. While a significant number of case are granted review to resolve conflict among lower courts (40%), the majority of the cases granted review are divided between the important questions, and other categories. This leaves a sizable number of cases without a clear identification by the Court as to why they merit review by the highest court of the land.

## Appendix 3. Strategic or Sincere Voting on Granting Cert and Opinion Writing

The results in Tables 3 & 4 are consistent with the results in Table 2 of the manuscript. On average, justices who vote to grant cert tend to also join the majority opinion, with a few notable exceptions. For instance, Justice Brennan voted to grant cert in 275 cases, and was equally likely to join the majority and write/join a separate opinion with his opinion writing split 50/50, respectively. A similar trend is observed for Justices Marshall and Stevens. A similar pattern is observed for Justices Blackmun, Marshall, Ginsburg, and Thomas.

While these descriptive results are consistent with our main hypotheses, when it comes to cert denials, the patterns are less predictable that when justices vote to grant cert. This points to the need for further research on the considerations of the justices when they vote to deny a case the opportunity to be heard by the Supreme Court.

Table 3. Cross-tabulation of Cert Vote and Opinion by Justice

|           | Majority         |              |     |  |
|-----------|------------------|--------------|-----|--|
| Cert Vote | Opinion          | Total        |     |  |
|           | Justice Blackmun |              |     |  |
| Deny      | 106              | 109          | 215 |  |
| Grant     | 355              | 267          | 622 |  |
| Total     | 461              | 376          | 837 |  |
|           | Jus              | tice Brennan | l   |  |
| Deny      | 74               | 80           | 154 |  |
| Grant     | 137              | 138          | 275 |  |
| Total     | 211              | 218          | 429 |  |
|           | Ju               | stice Breyer |     |  |
| Deny      | 0                | 0            | 0   |  |
| Grant     | 10               | 0            | 10  |  |
| Total     | 10 0             |              | 10  |  |
|           | Justice Ginsburg |              |     |  |
| Deny      | 11               | 10           | 21  |  |
| Grant     | 50               | 22           | 72  |  |
| Total     | 61 32            |              | 93  |  |
|           | Justice Kennedy  |              |     |  |
| Deny      | 156              | 54           | 210 |  |
| Grant     | 395 108          |              | 503 |  |
| Total     | 551 162          |              | 713 |  |
|           | Justice Marshall |              |     |  |
| Deny      | 106              | 108          | 214 |  |
| Grant     | 174              | 161          | 335 |  |
| Total     | 280 269          |              | 549 |  |
|           | Justice O'Connor |              |     |  |
| Deny      | 106              | 68           | 174 |  |
| Grant     | 457              | 209          | 666 |  |
| Total     | 563              | 277          | 840 |  |

# Appendix 4. Voting with the Majority

On the merits decision-making consists of two steps, first a justice decides whether they will join the dispositional majority, and then they determine whether to join the majority opinion, write or join a separate opinion, or do both in part. In Table 5 we present the effects of a justice's vote on cert on the likelihood that they will join the dispositional majority. Similar to the models in the manuscript, we build the final model stepwise. Model C1 contains the terms testing the direct effect of a justice's cert vote and the reasons for cert on the likelihood of being the majority. Models 2 to 4 bring in each one of the amicus curiae measures separately. Model 5 includes all the aforementioned variables together.

Although the outcome variables are substantively and empirically different—opinion writing dissensus vs voting with the majority—they both capture behavioral dissensus. As such, many of the results in Table 5 resemble those in the manuscript. All Models C1-C5 show a consistently positive relationship between granting cert during and the likelihood of joining the majority. This is

Table 4. Cross-tabulation of Cert Vote and Opinion by Justice, Continued

|           | Majority        |               |     |  |
|-----------|-----------------|---------------|-----|--|
| Cert Vote | Opinion         | Total         |     |  |
|           | Justice Powell  |               |     |  |
| Deny      | 12 0            |               | 12  |  |
| Grant     | 24              | 3             | 27  |  |
| Total     | 36              | 3             | 39  |  |
|           | Just            | ice Rehnquis  | it  |  |
| Deny      | 166             | 58            | 224 |  |
| Grant     | 507             | 130           | 637 |  |
| Total     | 673             | 188           | 861 |  |
|           | Jι              | ıstice Scalia |     |  |
| Deny      | 188             | 106           | 294 |  |
| Grant     | 358             | 221           | 579 |  |
| Total     | 546 327         |               | 873 |  |
|           | Justice Souter  |               |     |  |
| Deny      | 66              | 24            | 90  |  |
| Grant     | 195             | 70            | 265 |  |
| Total     | 261             | 94            | 355 |  |
|           | Justice Stevens |               |     |  |
| Deny      | 162             | 166           | 328 |  |
| Grant     | 299             | 229           | 528 |  |
| Total     | 461 395         |               | 856 |  |
|           | Justice Thomas  |               |     |  |
| Deny      | 38              | 25            | 63  |  |
| Grant     | 129             | 70            | 199 |  |
| Total     | 167 95          |               | 262 |  |
|           | Justice White   |               |     |  |
| Deny      | 47              | 21            | 68  |  |
| Grant     | 511             | 144           | 655 |  |
| Total     | 558             | 165           | 723 |  |

interpreted as a decrease in the likelihood of nonconsensual behavior in line with H1. In addition, the cert reasoning coefficient is positive for both Conflict/Confusion and Important Question, although not statistically significant. This is partially also consistent with H2, where we interpret the reason of conflict/confusion to impose jurisprudential constraints on the justices, decreasing the likelihood of nonconsensual behavior. All three amici variables are negative, although only Amici Power and Amici Heterogeneity are statistically significant. The number of briefs is less influential on this outcome, while powerful groups are more so. This is interpreted as justice being more likely to engage in consensual behavior in the presence of external cues, consistent with H3 and H5.

|                         | Model A1  | Model A2  | Model A3  | Model A4  | Model A5  |
|-------------------------|-----------|-----------|-----------|-----------|-----------|
| Justice's Vote on Cert  | 0.257***  | 0.260*    | 0.261***  | 0.257***  | 0.259***  |
|                         | (.092)    | (.092)    | (.091)    | (.091)    | (.091)    |
| Ideological Distance    | -0.102    | -0.102    | -0.103    | -0.104    | -0.104    |
|                         | (.123)    | (.123)    | (.123)    | (.123)    | (.122)    |
| Legal Complexity        | -0.217*** | -0.212*** | -0.210*** | -0.210*** | -0.208*** |
|                         | (.072)    | (.071)    | (.071)    | (.071)    | (.070)    |
| Legal Salience          | -0.145    | -0.161    | -0.156    | -0.163    | -0.166    |
|                         | (.360)    | (.365)    | (.361)    | (.359)    | (.363)    |
| Salience to the Public  | -0.268*** | -0.220*** | -0.241*** | -0.211*** | -0.204*** |
|                         | (.047)    | (.049)    | (.046)    | (.052)    | (.051)    |
| Cooperation             | 0.187**   | 0.198**   | 0.193**   | 0.201**   | 0.203**   |
|                         | (.082)    | (.081)    | (.081)    | (.082)    | (.081)    |
| Freshman                | 0.666***  | 0.671***  | 0.667***  | 0.669***  | 0.669***  |
|                         | (.217)    | (.215)    | (.216)    | (.216)    | (.214)    |
| Chief Justice           | 0.446***  | 0.447***  | 0.446***  | 0.447***  | 0.447***  |
|                         | (.154)    | (.154)    | (.154)    | (.155)    | (.154)    |
| Reason for Cert         |           |           |           |           |           |
| Conflict/Confusion      | 0.058     | 0.049     | 0.0425    | 0.060     | 0.052     |
|                         | (.098)    | (0.101)   | (.100)    | (.099)    | (.103)    |
| Important Question      | 0.169     | 0.179     | 0.182     | 0.183     | 0.187     |
|                         | (.200)    | (0.198)   | (.201)    | (.202)    | (.200)    |
| Number of Amicus Briefs |           | -0.024    |           |           | -0.004    |
|                         |           | (.010)    |           |           | (.014)    |
| Amici Power             |           |           | -0.222*** |           | -0.099**  |
|                         |           |           | (.052)    |           | (.060)    |
| Amici Heterogeneity     |           |           |           | -0.321*** | -0.250**  |
|                         |           |           |           | (.069)    | (.103)    |
| AIC                     | 6,401     | 6,395     | 6,392     | 6,385     | 6,383     |
| Log Likelihood          | -3,188    | -3,184    | -3,183    | -3,180    | -3,179    |
| Observations            |           |           | 6,205     |           |           |

Table 5. Models for Justice's Vote on the Merits, 1986-1994 Terms

Clustered standard errors by justice in parentheses

### Appendix 5. Interactive Models

To test the conditioning effects of external actors given how the justices voted on cert, we interact each one of the amicus measures with the cert vote separately in Models D1, D2, and D3 in Table 6. Each model includes the full set of aforementioned controls for potential confounders. It estimates effects of the number of amicus briefs, the presence of powerful amici in a coalition, and coalition diversity, interacted with a justice's cert vote, respectively, on the decision of a justice to write/join a separate opinion on the merit.

None of the interactive effects rise to statistical significance in the table. However, across the full values of the amicus measures plotted in Figure 1, we find some conditioning of the effect of cert on opinion writing. In all three cases, as amicus presence grows—i.e., larger number of briefs (Figure 1a), the presence of a powerful group (Figure 1b), the presence of a heterogeneous group

<sup>\*</sup>p<0.1; \*\*p<0.05; \*\*\*p<0.01

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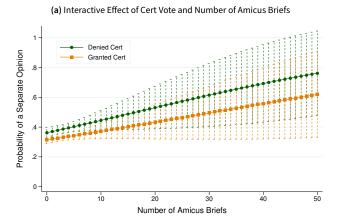
Table 6. Interactive Models for Decision to Write/Join a Separate Opinion, 1986-1994 Terms

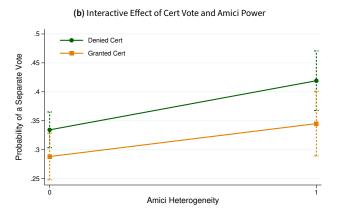
|  | Model B1  | Model B2  | Model B3  |
|--|-----------|-----------|-----------|
| Justice's Vote on Cert                 | -0.226**  | -0.272**  | 0.223**   |
| Ideological Distance                   | 0.067     | 0.066     | 0.068     |
| Legal Complexity                       | 0.221***  | 0.223***  | 0.218***  |
| Legal Salience                         | 0.277     | 0.258     | 0.272     |
| Salience to the Public                 | 0.252***  | 0.298***  | 0.257***  |
| Cooperation                            | -0.133    | -0.122    | -0.133    |
| Freshman                               | -0.513*** | -0.508*** | -0.510*** |
| Chief Justice                          | -0.843*** | -0.841*** | -0.842*** |
| Reason for Cert                        |           |           |           |
| Conflict/Confusion                     | -0.167    | -0.173    | -0.180*   |
| Important Question                     | -0.105    | -0.096    | -0.107    |
| Number of Amicus Briefs                | 0.037**   |           |           |
| Amici Power                            |           | 0.063     |           |
| Amici Heterogeneity                    |           |           | 0.376**   |
| Number of Amicus Briefs x Vote on Cert | -0.009    |           |           |
| Amici Power x Vote on Cert             |           | 0.046     |           |
| Amici Heterogeneity x Vote on Cert     |           |           | -0.103    |
| AIC                                    | 7,557     | 7,568     | 7,551     |
| Log Likelihood                         | -3,765    | -3,771    | -3,763    |
| Observations                           |           | 6,205     |           |

Clustered standard errors by justice in parentheses

(Figure 1c) — the effect of cert vote has a greater effect on writing a separate opinion. The effects are in the same direction but substantively quite small for each of the amicus measures.

<sup>\*</sup>p<0.1; \*\*p<0.05; \*\*\*p<0.01





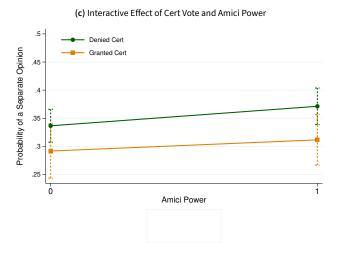


Figure 1. Interactive Effect of Amici and Cert Vote on Nonconsensual Behavior, 1946–2019